

BPSC

Assistant Prosecution Officer (APO)

Bihar Public Service Commission (BPSC)

Volume - 4

The Indian Constitution Act & Others Laws



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CHAPTER

The Indian Constitution Act

Important Amendments for Preliminary Exams

1. 1st Amendment (1951)

- ✓ Added **9th Schedule** (immunity to land reform laws).
- ✓ Curtailed **Right to Property (Art. 19(1)(f))**.
- ✓ Introduced **reasonable restrictions** on Art. 19.
- ✓ Inserted Art. 31A & 31B.

2. 7th Amendment (1956)

- ✓ Reorganized States on **linguistic basis** (States Reorganisation Act).
- ✓ Abolished distinction between Part A, B, C, D states.
- ✓ This Amendment created the concept of a **"common Governor"**, i.e., one individual can act as the constitutional head of two or more states simultaneously.
- ✓ This Amendment t empowered the Parliamen to establish a **common High Court** for two or more states.

3. 21st Amendment, 1967

- ✓ Added Sindhi.
- ✓ Total: 15 languages

4. 24th Amendment (1971)

- ✓ Made clear: **Parliament has power to amend any part of Constitution**, including Fundamental Rights.
- ✓ Article 368 made explicit.
- ✓ Response to Golaknath v. State of Punjab (1967).

5. 25th Amendment (1971)

- ✓ Inserted **Art. 31C**: Directive Principles (Art. 39(b), (c)) override Fundamental Rights (Art. 14, 19).
- 6. 26th Amendment (1971)
 - ✓ Abolished privy purses & privileges of erstwhile rulers.

7. 31st Amendment (1973)

✓ Increased strength of **Lok Sabha** from 525 to 545.

Kesavananda & Emergency Era

- 7. 42nd Amendment (1976) (Mini-Constitution)
 - ✓ Added words **"Socialist, Secular, Integrity"** in Preamble.
 - ✓ Made **DPSPs** superior to Fundamental Rights (subject to judicial review later).
 - ✓ Curtailed judicial review.
 - ✓ Gave Parliament primacy in amending Constitution.
 - ✓ Extended tenure of Lok Sabha & State Assemblies from 5 to 6 years.

8. 44th Amendment (1978)

- ✓ Reversed Emergency excesses.
- ✓ Restored tenure of Lok Sabha & Assemblies back to **5 years**.
- ✓ Restored power of judicial review.
- ✓ Made **Right to Property** (Art. 300A) a **legal right**, no longer a fundamental right.
- ✓ Provided that Fundamental Rights under Art. 20 & 21 cannot be suspended even during Emergency.

9. 52nd Amendment (1985)

✓ Inserted 10th Schedule (Anti-Defection Law).

10. 61st Amendment (1989)

✓ Reduced voting age from 21 to 18 years.

11. 69th Amendment (1991)

✓ Made Delhi **National Capital Territory (NCT)** with Legislative Assembly (Art. 239AA).

12. 71st Amendment, 1992

- ✓ Added Konkani, Manipuri, Nepali.
- ✓ Total: **18 languages**.

13. 73rd Amendment (1992)

- ✓ Constitutional status to Panchayati Raj Institutions.
- ✓ Added **11th Schedule**.

14. 74th Amendment (1992)

- ✓ Constitutional status to **Urban Local Bodies** (Municipalities).
- ✓ Added 12th Schedule.

15. 86th Amendment (2002)

- ✓ Made **Right to Education (Art. 21A)** a Fundamental Right (6–14 years).
- ✓ Changed DPSP: Art. 45 \rightarrow Early childhood care (0–6 years).

16. 91st Amendment (2003)

- ✓ Limited size of **Council of Ministers** (15% of Legislative strength).
- ✓ Strengthened Anti-Defection Law.

17. 92nd Amendment, 2003 (came into effect in 2004)

- ✓ Added Bodo, Dogri, Maithili, Santhali.
- ✓ Total: **22 languages** (current)

18. 97th Amendment (2011)

- ✓ Gave **constitutional status to cooperatives** (Art. 19(1)(c), Part IXB).
- ✓ Later partly struck down by SC in *Union of India v. Rajendra Shah* (2021) for want of state ratification.

19. 101st Amendment (2016)

- ✓ Introduced Goods and Services Tax (GST).
- ✓ Created GST Council (Art. 279A).

20. 102nd Amendment (2018)

✓ Granted constitutional status to **National Commission for Backward Classes (NCBC)**.

21. 103rd Amendment (2019)

- ✓ Introduced 10% reservation for Economically Weaker Sections (EWS).
- ✓ Added **Art. 15(6), 16(6)**.

22. 104th Amendment (2020)

- ✓ Extended reservation of **SC/ST in Lok Sabha & State Assemblies** till 2030.
- ✓ Abolished reserved seats for **Anglo-Indians** in Lok Sabha & Assemblies.

23. 105th Amendment (2021)

✓ Restored power of **States to identify OBCs** for their own list.



List of Cases on Constitutional Doctrines

- **1. Doctrine of Quasi-Federalism** Indian Constitution is federal with strong unitary bias *State of West Bengal v. Union of India (1963) SC.*
- **2. Doctrine of Separation of Powers** No rigid separation, but functional separation between legislature, executive & judiciary *Indira Nehru Gandhi v. Raj Narain (1975) SC.*
- **3. Doctrine of Rule of Law** No one is above law; equality before law *ADM Jabalpur v. Shivkant Shukla (1976) SC* (criticized, later corrected in *Maneka Gandhi (1978)* & *K.S. Puttaswamy (2017)*) SC.
- **4. Doctrine of Judicial Review** Judiciary has power to strike down unconstitutional laws *Marbury v. Madison (1803, US) SC of US*; in India *Kesavananda Bharati v. Union of India (1973 SC)*.
- **5. Doctrine of Reasonable Classification** Equality permits reasonable classification, not class legislation *State of West Bengal v. Anwar Ali Sarkar (1952 SC)*.
- **6. Doctrine of Arbitrariness** Any law/action arbitrary violates Art. 14 *E.P. Royappa v. State of Tamil Nadu (1974) SC*; strengthened in *Maneka Gandhi V. Union of India (1978) SC*.
- **7. Doctrine of Manifest Arbitrariness** A law can be struck down if arbitrary *Shayara Bano v. Union of India (2017) SC* (Triple Talaq case).
- **8. Doctrine of Pleasure Qualified by Safeguards** Though Art. 310 gives "pleasure doctrine", Art. 311 gives safeguards *Shamsher Singh v. State of Punjab (1974) SC.*
- **9. Doctrine of "Collective Responsibility"** Cabinet collectively responsible to Lok Sabha *Shamsher Singh v. State of Punjab (1974) SC, Ram Jawaya Kapur v. State of Punjab (1955) SC.*
- **11. Doctrine of Unreasonable Restriction** Restrictions on FR must be reasonable *Chintaman Rao v. State of M.P. (1951) SC.*
- **12. Doctrine of Public Interest** Courts allow restrictions if in larger public interest *Bennett Coleman v. Union of India (1972) SC.*
- **13. Doctrine of Balancing Fundamental Rights** When two FRs conflict, balance must be struck *Bijoe Emmanuel v. State of Kerala (1986) SC.*
- **14. Doctrine of Living Constitution** Constitution interpreted as evolving with time *Navtej Singh Johar v. Union of India (2018) SC.*
- **15. Doctrine of Constitutional Morality** Constitutional values must guide interpretation *Government of NCT of Delhi v. Union of India (2018), Navtej Johar (2018) SC.*
- **16. Doctrine of Transformative Constitutionalism** Constitution seen as a tool of social transformation *Navtej Johar (2018)*, *Joseph Shine (2018) SC*.
- **17. Doctrine of Subsidiarity** Matters should be handled at lowest effective level applied in local governance context (*Bommai V. State of Karnataka case 1994 indirectly*).
- **19. Doctrine of "Fruit of the Poisonous Tree"** Illegally obtained evidence inadmissible adopted in India cautiously (*Pooran Mal v. Director of Inspection (1974)*) *SC*.
- **20. Doctrine of Double Jeopardy** No person tried/punished twice for same offence *Maqbool Hussain v. State of Bombay (1953) SC.*

- **24. Doctrine of Escheat** If a person dies intestate without heirs, property goes to the State *Art. 296 of Constitution*.
- **25. Doctrine of Bona Vacantia** Ownerless property goes to State *Art. 296*.
- **26. Doctrine of Public Trust** State is trustee of natural resources for public *M.C. Mehta v. Kamal Nath (1997) SC.*
- **27. Basic Structure Doctrine** Parliament can amend Constitution but cannot alter its basic features (democracy, federalism, judicial review).

Case: Kesavananda Bharati v. State of Kerala (1973).

28. Pith and Substance Doctrine – Legislative competence judged by true subject of law, not incidental encroachment.

Case: State of Bombay v. F.N. Balsara (1951).

- **29. Colourable Legislation** What cannot be done directly, cannot be done indirectly by legislature.
 - Case: K.C. Gajapati Narayan Deo v. State of Orissa (1953) SC.
- **30. Severability Doctrine** Invalid part of a statute can be severed; rest continues if workable. **Case:** *R.M.D. Chamarbaugwala v. Union of India (1957) SC.*
- **31. Eclipse Doctrine** Pre-constitutional laws inconsistent with FRs are dormant, not void; revive if inconsistency removed.

Case: Bhikaji Narain Dhakras v. State of M.P. (1955) SC.

- **32. Waiver Doctrine** Fundamental Rights cannot be waived as they serve public policy. **Case:** *Basheshar Nath v. CIT (1959 SC)*.
- **33. Harmonious Construction** Conflicting provisions should be interpreted to give effect to both.

Case: M.S.M. Sharma v. Sri Krishna Sinha (1959) SC.

- **34. Prospective Overruling** New judicial ruling applies only prospectively, not retrospectively. **Case:** *I.C. Golaknath v. State of Punjab (1967) SC.*
- **35. Separation of Powers** Legislature, executive, judiciary have separate domains; part of basic structure.

Case: Indira Gandhi v. Raj Narain (1975) SC.

- **36. Laches Doctrine** Delay in filing petition can defeat claim ("equity aids the vigilant"). **Case:** *State of M.P. v. Bhailal Bhai (1964 SC).*
- **37. Stare Decisis** Courts must follow precedents; ensures certainty under Art. 141. **Case:** *Bengal Immunity Co. v. State of Bihar (1955) SC.*
- **38. Rule of Law** No one is above law; equality before law is guaranteed. **Case:** *ADM Jabalpur v. Shivkant Shukla (1976)* (later corrected in *Maneka Gandhi*).
- **39. Proportionality Doctrine** Restrictions on rights must be necessary, suitable, least restrictive. **Case:** *K.S. Puttaswamy v. Union of India (2017) SC.*
- **40. Territorial Nexus Doctrine** State law may operate extraterritorially if sufficient nexus exists.

Case: State of Bombay v. R.M.D.C. (1957) SC.

- **41. Repugnancy Doctrine** In Concurrent List, Union law prevails over inconsistent State law. **Case:** *M. Karunanidhi v. Union of India (1979) SC.*
- **42. Occupied Field Doctrine** When Union law occupies field, State cannot legislate further. **Case:** *Tika Ramji v. State of U.P. (1956) SC.*
- **43. Pleasure Doctrine** Govt. servants hold office during President's/Governor's pleasure, subject to Art. 311.

Case: Shamsher Singh v. State of Punjab (1974) SC.

44. Doctrine of Legitimate Expectation – Citizens can expect consistency in state policy; breach reviewable.

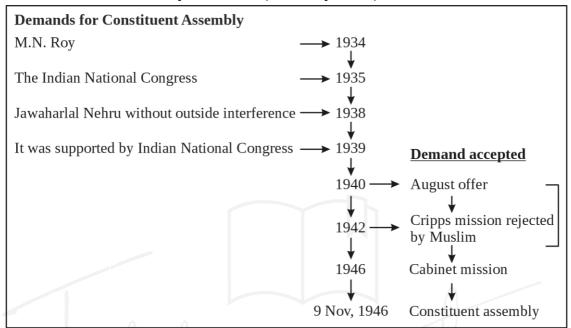
Case: Navjyoti Coop. Group Housing Society v. Union of India (1992) SC.



Making of the Indian Constitution

1. Background

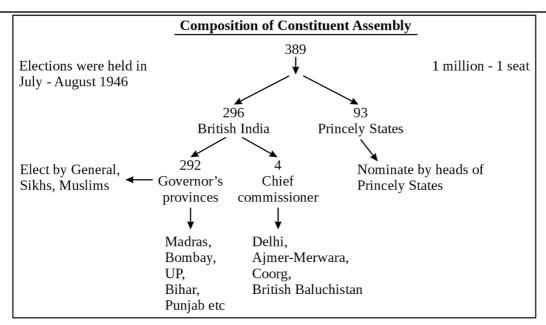
- ✓ **British Rule**: Exposed India to modern constitutional institutions (Govt. of India Acts, 1909–1935).
- ✓ **Demand for Constitution**: Indian National Congress (INC) demanded self-governance & Constituent Assembly since 1934 (M.N. Roy's idea).



- ✓ **August Offer (8 August 1940):** The British promised that after World War II, Indians would get a chance to frame their own Constitution. But Congress rejected it (they wanted full independence), but the Muslim League accepted it.
- ✓ **Cripps Mission (1942)**: Proposed Indian dominion with right to frame its own constitution but it was rejected.
- ✓ **Cabinet Mission Plan (1946)**: The British Government sent a Cabinet Mission (Pethick-Lawrence, Cripps, A.V. Alexander) to India in 1946 to discuss independence and transfer of power.
- ✓ It rejected the demand for a separate Pakistan but proposed a **Union of India** with provinces and princely states.
- ✓ The Union would control only foreign affairs, defence, and communications; provinces retained autonomy.
- ✓ Provinces were grouped into three sections (A: Hindu-majority, B & C: Muslim-majority).
- ✓ It proposed a **Constituent Assembly** to frame the Constitution and an **Interim Government** until full transfer of power.

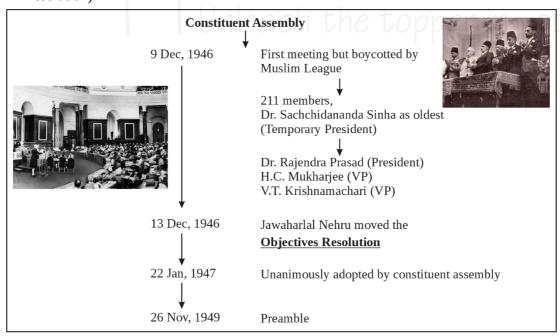
2. Formation of Constituent Assembly

- ✓ **Total Members**: 389 (292 from provinces, 93 from princely states, 4 from Chief Commissioner's provinces).
- ✓ **Method**: Indirect election by Provincial Assemblies on basis of population (1 seat per 10 lakh).
- ✓ **After partition (1947)**: 299 members remained (229 provinces, 70 princely states).



3. Imp Dates

- ✓ **9 December 1946**: First meeting of Constituent Assembly.
- ✓ **11 December 1946:** Dr. Rajendra Prasad elected as permanent President.
- ✓ **13 December 1946**: Nehru moved the **Objectives Resolution** (later became the Preamble).
- ✓ **22 January 1947**: Objectives Resolution adopted.
- ✓ **14 August 1947**: Assembly met as sovereign body after Indian Independence Act, 1947.
- ✓ **26 November 1949**: Constitution adopted.
- ✓ **24 January 1950**: Final signing of the Constitution.
- ✓ 26 January 1950: Constitution came into force (chosen to honour 1930 Purna Swaraj Resolution).



4. Important Committees of Constituent Assembly

(Chaired mostly by B.R. Ambedkar, Alladi Krishnaswami Ayyar, Gopalaswami Ayyangar, etc.)

- ✓ **Union Powers Committee** Jawaharlal Nehru.
- ✓ **Union Constitution Committee** Jawaharlal Nehru.
- ✓ **Provincial Constitution Committee** Sardar Patel.
- ✓ **Drafting Committee** Dr. B.R. Ambedkar.
- ✓ **Fundamental Rights & Minorities** Sardar Patel.
- ✓ **Advisory Committee on Fundamental Rights** Sardar Patel.
- ✓ **Steering Committee** Dr. Rajendra Prasad.

5. Drafting Committee (Most Important for exam)

- **✓ Formed**: 29 August 1947.
- ✓ **Chairman**: Dr. B.R. Ambedkar (Father of Indian Constitution).
- ✓ **Other Members**: K.M. Munshi, Alladi Krishnaswami Ayyar, Mohammad Saadullah, N. Gopalaswami Ayyangar, B.L. Mitter (later replaced by N. Madhava Rao), D.P. Khaitan (later replaced by T.T. Krishnamachari).

6. Adoption Process

- ✓ Draft debated in Constituent Assembly for **2 years**, **11 months**, **18 days**.
- ✓ 114 days were devoted to clause-by-clause discussion.
- ✓ Received **over 7,600 amendments**; ~2,400 were discussed.
- ✓ Final document: 395 Articles, 22 Parts, 8 Schedules (originally).

7. Sources of the Constitution

- ✓ **Government of India Act, 1935** → Federal structure, administrative details, judiciary.
- ✓ **British Constitution** → Parliamentary system, Rule of Law, Prerogative writs, single citizenship.
- ✓ **US Constitution** → Fundamental Rights, Judicial Review, Preamble, impeachment of the President, independence of judiciary.
- ✓ **Irish Constitution** → DPSPs, nomination to Rajya Sabha, method of election of President.
- ✓ **Canadian Constitution** → Federation with strong Centre, vesting residuary powers in the centre, advisory jurisdiction of the Supreme court, appointment of the State Governors by the Centre.
- ✓ Australian Constitution → Concurrent list, trade & commerce provisions, joint sitting of the two Houses of Parliament.
- ✓ Weimar (German) Constitution → Emergency powers.
- ✓ **Soviet Constitution (USSR)** → Fundamental Duties, Socialism.
- ✓ **South African Constitution** → Procedure of amendment, election of Rajya Sabha members.
- ✓ **Japanese Constitution** Procedure established by law (Article 21).

8. Cost of the Constitution

- ✓ **Total Cost**: ₹64 lakhs (approx.).
- ✓ Printing alone cost ₹1 lakh.

9. Significance

- ✓ World's largest democracy's foundation document.
- ✓ Represents a compromise between **rigidity and flexibility**.
- ✓ Introduced **universal adult suffrage** at inception.
- ✓ Embodied ideals of **justice**, **liberty**, **equality**, **fraternity**.
- ✓ Provided mechanisms for **social revolution** (DPSPs, Fundamental Rights, affirmative action).



Preamble

WE, THE PEOPLE OF INDIA, having solemnly resolved to constitute India into a SOVEREIGN SOCIALIST SECULAR DEMOCRATIC REPUBLIC

and to secure to all its citizens:

JUSTICE, social, economic and political;

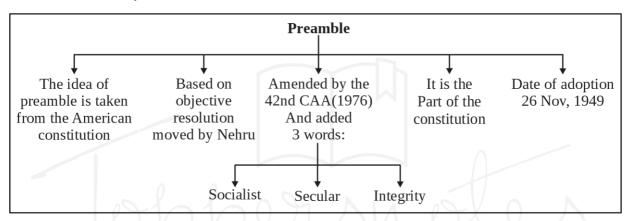
LIBERTY, of thought, expression, belief, faith and worship;

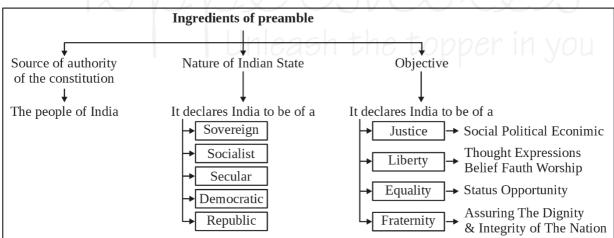
EQUALITY, of status and of opportunity;

and to promote among them all

FRATERNITY assuring the dignity of the individual and the unity and integrity of the Nation;

IN OUR CONSTITUENT ASSEMBLY this twenty-sixth day of November, 1949, do HEREBY ADOPT, ENACT AND GIVE TO OURSELVES THIS CONSTITUTION."



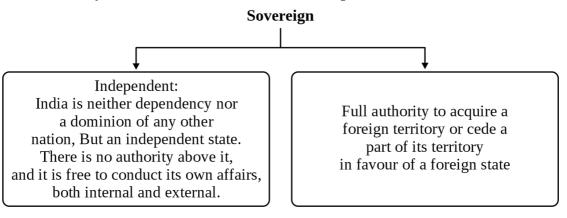


Key Components of the Preamble

- 1. "We, the People of India"
 - ✓ Reflects the idea of **popular sovereignty** the Constitution derives its authority from the **people**, not from any external source or monarch.
 - ✓ Indicates that **ultimate power** lies with the **citizens of India**.

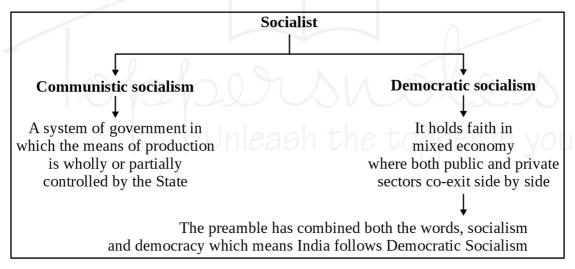
2. "Sovereign"

- ✓ India is **independent** and not subject to control by any external power.
- ✓ It can freely formulate its **internal and external policies**.



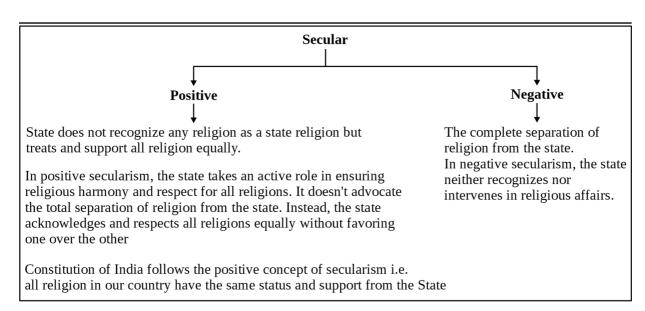
3. "Socialist" (Added by 42nd Amendment, 1976)

- ✓ Reflects **economic justice** and reduction of inequality.
- ✓ It does **not imply communism** but the **mixed economy** model where both public and private sectors co-exist.
- ✓ The state strives for equal distribution of wealth and welfare of all.



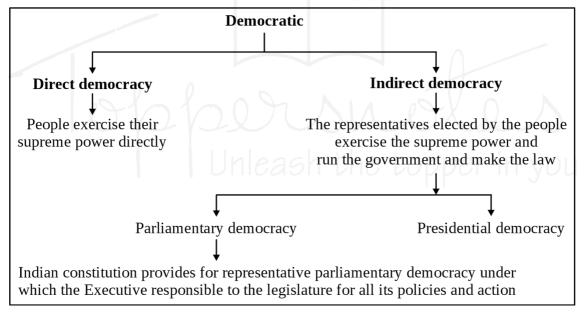
4. "Secular" (Added by 42nd Amendment, 1976)

- ✓ India has no official religion.
- ✓ The state treats **all religions equally** and maintains a **principled distance** from religious affairs.
- ✓ Citizens have the **freedom of religion** under Article 25 to 28.



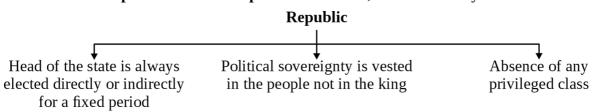
5. "Democratic"

- ✓ Refers to a **system of government by the people**, through their elected representatives.
- ✓ Emphasizes universal adult suffrage, periodic elections, rule of law, accountability, and civil liberties.



6. "Republic"

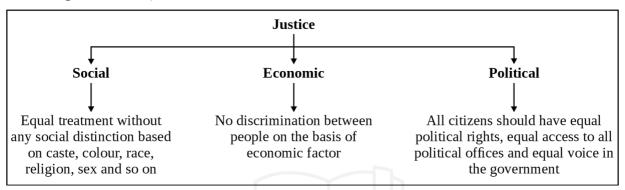
- ✓ The head of the State (President) is elected, not hereditary.
- ✓ Ensures that **public offices are open to all citizens**, not restricted by birth.



Objectives of the Constitution

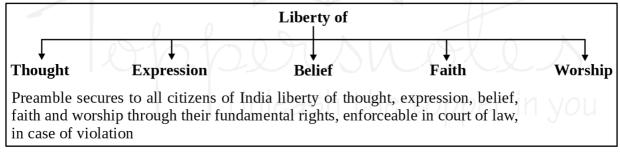
a) Justice - Social, Economic, and Political

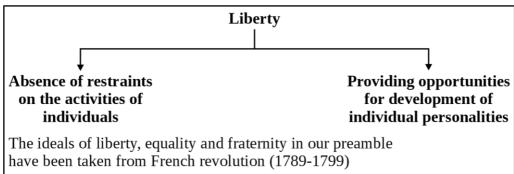
- ✓ **Social Justice**: Removes social inequalities, prohibits discrimination (Article 15), and promotes welfare (Directive Principles).
- ✓ **Economic Justice**: Fair distribution of wealth, opportunity, and resources.
- ✓ **Political Justice**: Equal rights to participate in the political process (universal franchise, right to contest).



b) Liberty – of Thought, Expression, Belief, Faith, and Worship

- ✓ Protected under Articles 19 and 25-28.
- ✓ Citizens are free to think, express, and follow any religion or belief without fear.





c) Equality – of Status and Opportunity

✓ Ensures **equal treatment before law** (Article 14), **prohibits discrimination** (Article 15), and guarantees **equal opportunity** (Article 16).

d) Fraternity – Assuring Dignity of the Individual and Unity and Integrity of the Nation

- ✓ Promotes **brotherhood** among citizens.
- ✓ Upholds the dignity of each person.
- ✓ Aims to maintain **national integration** in a diverse country.

